

National Strategy for the Operational Use of Public Safety and Emergency Management Remotely Piloted Air Systems

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Participating Agencies

The following stakeholder agencies participated in the development of this Strategy:

- Province of Saskatchewan, Ministry of Government Relations
- Correctional Services Canada
- Province of Saskatchewan, Ministry of Environment
- Saskatchewan Urban Municipalities Association
- Department of National Defence / Defence Research & Development Canada
- Alberta Emergency Management Agency, Municipal Affairs
- Swift Current Fire Department
- Niagara Regional Police Service

- University of Regina
- Prince Albert Police Service
- Regina Police Service
- Ontario Provincial Police
- Saskatchewan Emergency Management and Fire Safety
- Royal Canadian Mounted Police
- University of Toronto Police
- York Regional Police
- SaskPower
- SaskPower / UTC Canada
- TransGas

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Section 1: Background

1.1 Introduction

The use of Remotely Piloted Air Systems (RPAS) or Unmanned Air Vehicles (UAVs) in support of public safety and emergency management operations is on the increase. Current uses focus on accident reconstruction, search and rescue, monitoring of natural disasters and critical infrastructure; however, the full potential of RPAS in support of public safety and emergency management has yet to be realized.

The Use of Remotely Piloted Air Systems In Canada (Source Transport Canada)

The rising sales and evolving technology of RPAS make them a rapidly growing part of the aviation industry. However, as their popularity increases, so does interference with manned aircraft. This presents unique challenges in developing regulations to safely integrate RPAS into Canada's airspace.

Transport Canada regulates the use of all aircraft, manned or unmanned, to keep the public, the aviation community, and Canada's airspace safe. RPAS users are considered pilots and as such, are legitimate airspace users. With this privilege comes responsibilities. The *Canadian Aviation Regulations* establishes the framework in which they can operate: *they* currently have separate definitions and requirements for model aircraft and unmanned air vehicles:

- A model aircraft is "an aircraft, the total weight of which does not exceed 35kgs (77.2 pounds), that is mechanically driven or launched into flight for recreational purposes". However, for a large model aircraft with a maximum take-off weight of over 35kgs, users need an SFOC.
- A UAV/RPAS is "a power-driven aircraft, other than a model aircraft, that is designed to fly without a human operator on board" and is required to operate in accordance with an SFOC". Under the current framework, Transport Canada makes the distinction between recreational and non-recreational operations. An SFOC gives non-recreational pilots permission to fly and spells out when, where, and how. The SFOC process has been an effective way for Transport Canada to:
 - o accommodate RPAS operations in Canada, and
 - o assess the risks of individual RPAS operations on a case-by-case basis.

The growth of the RPAS industry has resulted in growing numbers of SFOC applications to Transport Canada. In 2014, the department issued 1,672 SFOCs for RPAS, whereas it issued 945 SFOCs in 2013 and 345 SFOCs in 2012; this represents an overall increase of 485% over two years

There are hundreds of known models of RPAS available on the market by a variety of retailers and manufacturers, including custom kits and modified RPAS.

Currently, two organizations represent the RPAS industry and model aircraft community:

 Unmanned Systems Canada (USC) is a not-for-profit association that has about 500 members, working to facilitate the growth and integration of RPAS in the Canadian economy. The Model Aeronautics Association of Canada (MAAC) is the governing body of model aircraft in Canada with established guidelines for its 13,000 members, and has a proven safety record.

In 2014, the USC update of the <u>Canadian Civil UAS Study</u> indicates that the dollar value of the Canadian RPAS market can vary, but could range from \$100 million to \$260 million in procurement and operations over a 10 year period. USC's report also noted a threefold increase in the number of Canadian companies conducting RPAS operations since 2008 in an extensive range of applications in a number of economic sectors across the country:

- Agriculture surveys, cinematography and film, and police investigations are the leading and most mature market applications of RPAS in Canada.
- Meteorology/oceanography, search and rescue, urban planning/surveying, and disaster relief are the sectors requiring increased airspace access to facilitate growth.

Canada has also seen an increase in the number of academic institutions with RPAS research and development activities, as well as a growing number of training schools offering courses in RPAS piloting skills influenced by Transport Canada guidance material and industry needs. Canadian universities currently focus on exploring new RPAS applications as part of distinct aerospace or engineering programs. Comparatively, the United States has a mature community of academic institutions and training schools offering formal programs in RPAS engineering and pilot training. Transport Canada recognizes the role of academic institutions as an additional area of growth for the RPAS industry.

A lack of aviation knowledge may lead to operating an RPAS in a situation or environment where it would pose a higher risk to aviation safety. In addition, an RPAS pilot may not have an aviation background to know to give way to manned aircraft, recognize aerodrome and aviation markings, or identify weather conditions, to name a few. Transport Canada recognizes that lack of knowledge is a common risk between non-recreational and recreational pilots. There have been several reports of reckless and negligent RPAS use (for example near airports or at high altitudes). Since 2010, Transport Canada has launched 50 investigations across the country into incidents involving RPAS.

Transport Canada applies the principles of risk management to maintain an effective level of oversight over its civil aviation activities. The risks involved in RPAS operations are defined by the likelihood and severity of an RPAS accident causing harm to persons and property on the ground, or to other airspace users. The department, to the greatest extent possible, seeks to reduce the risk of a catastrophic incident involving an RPAS through appropriate regulation of the RPAS pilot, aircraft, and operating environment.

Applications for SFOCs require a high degree of technical complexity and level of detail as Transport Canada assesses the risks involved in each RPAS operation on a case-by-case basis before issuing a certificate. The applications themselves create a challenge for a timely and efficient review and approval, and create frustration for the industry. Applying a risk management approach to the new regulatory framework will allow Transport Canada to focus its resources on the RPAS operations with the highest level of risk.

Communications Interoperability

Communications is the fundamental capability within disciplines and jurisdictions that practitioners need to perform the most routine and basic elements of their work functions.

Agencies must be operable, meaning they must have a radio communications solution sufficient to meet their everyday internal and emergency communication requirements before they place value on being interoperable, i.e., able to work with other agencies.

Communications interoperability is the ability of public safety agencies (police, fire, EMS) and service agencies (public works, transportation, hospitals, etc.) to talk within and across agencies and jurisdictions via radio and associated communications systems, exchanging voice, data and/or video with one another on demand, in real time, when needed, and when authorized. It is essential that public safety has the intra-agency operability it needs, and that it builds its systems biased toward interoperability.

Ideally, communications interoperability ensures that a continuous flow of critical information is maintained as needed among multi-jurisdictional and multi-disciplinary emergency responders, command posts, agencies, and the governmental officials for the duration of the emergency response and recovery operation in compliance with the incident management system.

1.2 Purpose

The purpose of this Strategy is to help optimize RPAS-related investments in technology and capabilities to support an increasingly diverse range of uses and operations to include:

- Collision Reconstruction
- Search and Rescue
- Border Integrity
- Natural Disaster and Damage Assessments
- Mapping and Modelling (3D/4D capabilities)
- Fire Incident Identification and Monitoring
- Nano Systems
- Stealth Systems
- Safe Operation of Mixed RPAS Fleet
- Longer Flight Times

- Tethered/Airborne Advanced Communications
- Forensic Analysis and Investigative Support
- Environmental Monitoring and Assessment
- Transport and Delivery
- Rescue Extraction
- Infrastructure and Facility Security
- Drug Eradication
- In Building Use
- Beyond Visual Line of Sight (BVLOS)
 Operations
- Remote First Aid and Medical Assessment

1.3 Scope

The Strategy sets forth the strategic and operational conditions necessary to deploy and use RPAS in support of the full spectrum of public safety and emergency management operations from normal day-to-day activities to major incidents, to ultimately increase responder and citizen safety and overall security. Given the central nature of data and communication-related elements associated with RPAS use, this Strategy is aligned with and/or guided by the Communications Interoperability Strategy for Canada (CISC) and the emerging Canadian Community Safety Information Management Strategy (CCSIMS).

1.4 Canadian Communications Interoperability Continuum

The stakeholders have endorsed the Canadian Communications Interoperability Continuum as a guide for the development of the RPAS Strategy. The Canadian Communications Interoperability Continuum is derived from the SAFECOM Interoperability Continuum developed by the U.S. Department of Homeland Security's SAFECOM program. The Continuum is a multi-faceted approach to emergency communications, which identifies five interrelated elements that are essential to a foundation for effective and seamless interoperability:

- **Governance**: leadership, decision making groups, agreements, interoperability funding, strategic planning
- Standard Operating Procedures: policies, practices and procedures, agreements, guidance, command and control
- Technology Data and Voice: approaches, implementation, maintenance and support
- Training and Exercises: operator training, joint training and joint exercises
- Usage: frequency of use and familiarity of interoperability solutions

Informal Coordination Key multi-National/Regional collaboration among areas with minimal among areas with commitment discipline staff Working Group on among Emergency Governance Working collaborating on Management Communications investment in the sustainability of systems and documentation Independently agencies a regular basis Interoperability Standard Operational Common SOPs Common SOPs Regional SOPs Integrated SOPs for local SOPs up to the Operating for planned for for emergencies National Level **Procedures** agencies events emergencies collaboration Custom-interfaced One-way standards-DATA Swap Files based sharing based sharing applications applications Technology Shared Proprietary shared System Standards-based VOICE Gateway and Swap Radio and planning Limited leadership, planning National/ Provincial General orientation for Multi-agency exercises for key field and Training & leadership, Exercises High degree of Daily use Local Regional Planned local incident throughout emergency Usage events incidents management regions

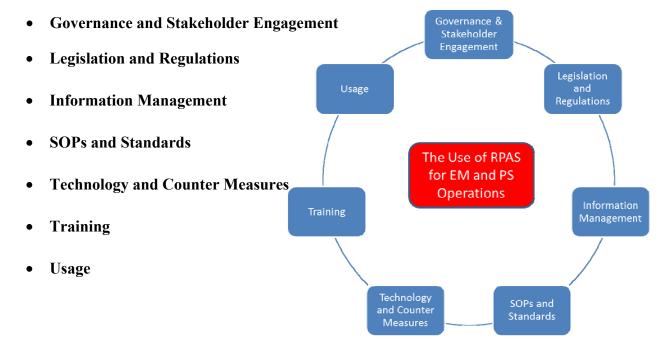
As the Interoperability Continuum graphic suggests, proficiency in all five of these elements is desirable to achieve the best possible levels of interoperability and compatibility. Furthermore, the Continuum should not only be read horizontally, but vertically as well. At the lower end of the Continuum there is:

"Limited leadership, planning and collaboration among areas with minimal investment in the sustainability of systems and documentation"

while at the optimal end there is a:

"High degree of leadership, planning and collaboration among areas with commitment to and investment in the sustainability of systems and documentation"

For the purposes of this strategy, the following elements (lanes) are viewed as central to realizing the vision and future state objectives for RPAS use:



Section 2: Strategy

2.1 Vision

Public Safety and Emergency Management stakeholders have defined their vision for the use of Remotely Piloted Air Systems as follows:

Canada is a leader in the use of increasingly capable Remotely Piloted Air Systems (RPAS) in support of public safety and emergency management. Secure, safe and widespread use of RPAS is common in all regions and is enabled by collaboration, regulations, standards, ongoing research and technical innovation, and public confidence.

2.2 Current State Assessment

The current state of RPAS use in Canada provides a start point for the development and implementation of the RPAS strategy. The following table summarizes the key findings from the current state assessment.

Table 1 : Summary of Current State Assessment

Element	Current State
Governance and Stakeholder Engagement	 Limited formal governance exists to promote and address RPAS related concerns and requirements and as a result RPAS use is not standardized or being optimized Key stakeholders (to include Transport Canada) are working collaboratively (albeit informally in many cases) to address RPAS related issues and opportunities There is no shared vision amongst all stakeholders for the use of RPAS, nor is there a shared understanding of the benefits and impacts of their use (security, privacy, capabilities). RPAS related knowledge and education is largely by word of mouth. Unmanned Systems Canada is a recognized voice on RPAS related issues
Legislation and Regulations	 RPAS operations adhere to the established legislative and regulatory framework established by Transport Canada (SFOC Process), NavCan and Industry Canada. Amendments are pending to the framework for the use of RPAS/Unmanned Air Vehicles (See Transport Canada Notice of Proposed Amendment) Legislation and regulations struggle to keep pace with technical changes, PS/EM stakeholder requirements/expectations, and security, privacy and safety requirements Overall, many within the PS/EM RPAS community lack a comprehensive understanding of the applicable legislation, regulations and associated processes There are few regulations/enforceable limitations governing the appropriate use of personal RPAS
Information Management	 Data formats are not standardized Information sharing and access is limited and influenced by real and perceived constraints associated with security and privacy RPAS information management and sharing practices are not being addressed at a PS/EM community level (agencies working in isolation) Real time/near real time data access capabilities are limited but improving

Standard Operating	There are no national/standardized SOPs for RPAS use
Procedures and	 Transport Canada has issued hundreds of SFOCs that can serve as templates for
Standards	new users and future requirements
	 RPAS use and technology development is not currently guided by established
	standards (technology, data, use, training)
	There is a general lack of knowledge and experience in the development and
	application of RPAS SOPs and standards
Technology and Counter	Highly capable technology exists and is available for Public Safety and Emergency
Measures (CM)	Management functions
,	 Current RPAS technology does not fully meet PS/EM requirements i.e. sensors,
	payload, range, 3D awareness, data formats
	 RPAS are vulnerable to environmental factors which limits their reliability for
	operations
	 Current battery life limits RPAS operations and flight time
	 RPAS technology development is not being directly influenced by a common set
	of PS/EM community requirements
	· · ·
	Current RPAS counter measures are limited and present a very real threat to Counter the provided and present a very real threat to Counter the provided and present a very real threat to
	PS/EM RPAS operations and increase the risk of misuse and illegal activities
	associated with RPAS operations
	Lack of strong regulations/limitations on personal use of RPAS adds to the CM
	challenge
	Counter measure research is ongoing
Training	The are no formal national standards for RPAS training for users and support
	personnel
	 The lack of training is compounded by the lack of national SOPs and standards
	 Flight planning practices for RPAS use are weak
	The RCMP has established a ground school and training program for internal
	(RCMP) RPAS operations
	Training is currently focused on Line of Sight operations. Training is required to
	support the anticipated approval for BVLOS Operations
Usage and Familiarity	Current uses include collision reconstruction, search and rescue, monitoring and
	forensic analysis support
	RPAS use (rotary and fixed wing platforms) is gaining in popularity as a highly
	capable and affordable technology in support of Public Safety and Emergency
	Management operations (to include use in the Critical Infrastructure sectors)
	 Use is governed by Transport Canada, however, current restrictions limit the
	potential of RPAS capabilities (use near airports, BVLOS)
	RPAS users are committed to deploying safe and secure BVLOS systems in
	support of PS and EM operations
	Support of 13 direction operations

2.3 Future State Objectives

Overall, there is a broad-based consensus amongst all key stakeholders on the need to enhance RPAS use in Canada for Public Safety and Emergency Management. The following table summarizes defined future state objectives for the use of RPAS in Canada based on the seven (7) defined lanes:

Table 2 : Summary of Future State Objectives

Element	Future State Objectives
Governance and Stakeholder Engagement	 A formal, representative and sustainable governance structure exists to support the RPAS stakeholder community and common interests; the structure is supported by first responders, emergency management partners, academia and industry The governance framework is viewed as a recognized champion and leader for RPAS matters Effective communications and outreach practices are in place to facilitate the sharing of information related but not limited to policies, guidelines, legislation, procedures, training, and research and development The RPAS governance structure promotes and supports stakeholder outreach (regional and national forums) The RPAS governance structure has a well-established network of strategic partners (CACP Tri-Services Emergency Management Committee, Unmanned Systems Canada, CITIG, CATA, etc.)
Legislation and Regulations	 RPAS legislation and regulations align with user requirements with due regard for security, safety and privacy RPAS users and key stakeholders are knowledgeable of all RPAS related legislation and regulations The PS/EM RPAS community is well informed and actively participates in the Transport Canada Notice of Proposed Amendment process Legislation and regulations support safe, secure and appropriate use for personal RPAS (Personal use RPAS include clear guidelines related to authorized use) RPAS related legislation and regulations are readily available to stakeholders and enforced for both operational and personal use Users of operational and personal RPAS are well informed and comply with established legislation and regulations
Information Management	 RPAS information management initiatives align with the Canadian Community Safety Information Management Strategy (CCSIMS) RPAS data and information sharing is guided by standards (e.g. Meta data, time/date stamps, GIS referencing), national policies, and best practice based procedures RPAS data can be shared and accessed by authorized stakeholders in all regions RPAS data is securely stored, accessed and shared A robust infrastructure is in place to support the availability and integrity of data
Standard Operating Procedures and Standards	 RPAS stakeholders collaborate in the development of standards and SOPs RPAS operations are guided by standards, national policies, and best practice-based SOPs SOPs and related documents (e.g. checklists, emergency procedures, SFOC application examples, training material) are available to authorized stakeholders through a central portal/repository RPAS research and development is based on established standards (data, technical specifications, security, information management/sharing, airspace management)

Technology and Counter	 Canada is a leader in the use of increasingly capable RPAS technology (3D/4D
Measures (CM)	solutions) in support of PS and EM operations
	RPAS stakeholder requirements are well defined and guide academic and
	industry research & development efforts
	Appropriate and tailored technologies are available to meet user
	needs/requirements
	 RPAS technology development efforts and solutions are standards-based and support information sharing
	RPAS are capable of operating in harsh and adverse environmental conditions
	Appropriate, effective and approved counter measures are available to PS/EM
	stakeholders to mitigate risks from unauthorized and illegal use of RPAS within a
	tiered and layered defence strategy
	 Appropriate forums exist to facilitate RPAS stakeholder, industry and academia
	consultations and collaboration on RPAS technology and counter measure related
	issues
Training	Minimal training standards exist and evolve in support of RPAS operations
	RPAS training is standards and best practices-based and is affordable and
	available to all regions
	Training standards, requirements and courses are tailored to the usage of RPAS
	by diverse stakeholders
Usage and Familiarity	Secure, safe and widespread use of RPAS is common in all regions
	Harsh environmental conditions have minimal impact on RPAS operations
	BVLOS Operations are approved and regulated
	RPAS data is expected and accepted for evidence in legal proceedings
	PS/EM stakeholder knowledge and acceptance of RPAS is high
	Industry and academia RPAS research and development is guided by stakeholder
	use cases and requirements
	RPAS technologies allow for extended flight times, increased payloads and a full
	range of capabilities

Section 3: Case for Change and Action Plan

3.1 Case for Change

The commitment of Public Safety and Emergency Management Stakeholders to optimize the use of RPAS in Canada is motived by the following case for change:

- RPAS technology offers a very useful set of capabilities that can fill current capability gaps;
- RPAS use will further increase public safety, enhance emergency response and help optimize the use of personnel (avoid unnecessary "dull, dirty and dangerous" work), and regulate to avoid misuse/illegal use;
- There is significant scope to reduce costs for complex and large area operations and investigations; and
- PS/EM stakeholders are well positioned to influence research/development of RPAS to meet their needs.

3.2 Action Plan

An initial Action Plan reflecting defined priority initiatives is captured in Table 3. Key stakeholders will provide the necessary leadership to initiate the Action plan however resourcing the full Action Plan may prove a considerable challenge. Accordingly, the overall Action Plan will be fluid and flexible and progress will be contingent on the availability of the necessary resources to address established priorities.

Table 3: RPAS Action Plan

Strategy Element	Action Items				
		eholder Engagement – Outcome: A formal, representative and sustainable exists to support the RPAS stakeholder community and common interests.			
Governance and Stakeholder	1.1.	Present the RPAS Strategic Framework to the Canadian Tri-Services Emergency Management Committee for support moving forward			
Engagement	1.2.	Apply for funding to build awareness, support & organizational champions			
	1.3.	Identify a national RPAS coordinator			
	1.4.	Develop an outreach program to reach key stakeholders			
	1.5.	Establish an RPAS governance: structure to support and coordinate RPAS related activities. (Seek initial guidance from the Canadian Tri-Services Emergency Management Committee and explore the CITIG model)			
_	_	ations – Outcome: RPAS legislation and regulations align with user e regard for security, safety and privacy			
Legislation and	2.1	Coordinate and provide feedback to the Transport Canada Notice of Proposed Amendment (NPA) relating to RPAS			
Regulations	2.2	Establish clearly defined requirements for national EM and PS RPAS use (privacy, use, etc.)			
	2.3	Establish a central repository for information and templates (SFOC, applications, training, etc.) (Consider Unmanned Systems Canada and CITIG models)			
	2.4	Establish a national policy for RPAS and related guidelines			

Information N	/lanage	ment – Outcome: RPAS data and information sharing is guided by standards,
national polici	ies, and	best practice-based procedures, RPAS data can be shared and accessed by
authorized sta	akehold	ers
Information Management	3.1	Establish a more formal Linkage/representation with CITIG re: 700 MHz opportunities
	3.2	Establish national RPAS standards/benchmarks for data collection and use (report, record, sharing, format, metadata, etc.)
	3.3	Establish a central brokerage/portal for sharing information between different RPAS users and stakeholders
	_	Procedures and Standards – Outcome: RPAS operations are guided by
standards, nat	tional p	olicies, and best practice-based SOPs
SOPs and Standards	4.1	Establish a committee/group to collect, process & produce procedures and standards based on best practices
	4.2	Establish an agreement(s) between key RPAS stakeholders for sharing information
	4.3	Establish a competition for RPAS teams/operators to support SOP/standard development
	4.4	Establish a multi-stakeholder group to build the framework for RPAS use standardization
	4.5	Identify resource/funding sources to develop common standards
	4.6	Share available frameworks, tools & updates for comment, feedback & upgrades
Technology a	nd Cour	nter Measures – Outcome: Canada is a leader in the use of increasingly capable
		upport of PS and EM operations. Appropriate, effective and approved counter
		le to PS/EM stakeholders
Technology and Counter	5.1	Strive towards secure, efficient, real-time HD streaming capability
Measures	5.2	Establish a "voice" to communicate RPAS needs/requirements to industry (UAV/RPAS)
	5.3	Support R&D at the university/college level and facilitate a "discussion group" for researchers
	5.4	Establish an RPAS research forum to help researchers become more aware of and connected with others doing research
	5.5	Conduct formal and targeted Counter Measure (CM) research, development & testing
	5.6	Define the CM problem to help guide research & development efforts

		Minimal training standards exist and evolve in support of RPAS operations. RPAS				
training is star	ndards a	and best practices based and is affordable and available to all regions.				
Training	6.1	Establish training programs and material based on best practices and safe				
		pperations for public safety & EM use				
	6.2	Encourage end users to continue with upgrading training once available				
		through formal and accredited training institutions				
	6.3	Establish a database/list of endorsed/accredited training providers				
Usage and Fa	miliarity	✓ – Outcome: Secure, safe and widespread use of RPAS in support of PS and EM				
operations is	commoi	n in all regions				
Usage	7.1	Catalogue current systems and capabilities				
	7.2	Identify private service providers who are authorized and can deploy RPAS in				
		support of EM and PS operations				
	7.3	Engage stakeholders & forums to encourage regulators to act on policy				
	recommendations that support increasingly capable RPAS usage					
	7.4	Adopt regulations for BVLOS operations				
	7.5	Encourage industry to focus R&D on increased flight times (e.g. consider the				
		size and life of batteries for ease of transport)				

For ease of reference, an RPAS-based "gameboard" is depicted at Annex A and the RPAS Strategy at a Glance is provided at Annex B. All RPAS related action items are captured in Annex C in an Action Plan Management Table.

Section 4: Strategy Maintenance

This Strategy is considered a living document that will be updated annually as part of a continuous cycle of strategic business planning by the PS and EM RPAS stakeholders. It will evolve on an annual basis in step with the stakeholder priorities and operational requirements to contribute to achieving and maintaining the RPAS vision for public safety and emergency management usage.

Canada is a leader in the use of increasingly capable Remotely Piloted Air Systems (RPAS) in support of public safety and emergency management. Secure, safe and widespread use of RPAS is common in all regions and is enabled by collaboration, regulations, standards, ongoing research and technical innovation, and public confidence.

Annex A - Gameboard

The PS/EM RPAS community is well informed and actively participates to PS/EM stakeholders to mitigate risks from unauthorized and illegal A formal, representative and sustainable governance structure exists Canada is a leader in the use of increasingly capable RPAS technology Appropriate forums exist to facilitate RPAS stakeholder, industry and RPAS training is standards and best practices based and is affordable BVLOS Operations are approved and regulated RPAS technologies allow for extended flight times, increase payloads to support the RPAS stakeholder community and common interests. The governance framework is viewed as a recognized champion and Legislation and regulations support safe, secure and appropriate use RPAS development efforts are standards based/support information Appropriate, effective and approved counter measures are available RPAS operations are guided by standards, national policies, and best RPAS are capable of operating in harsh and adverse environmental academia consultations and collaboration on RPAS technology and The RPAS governance structure promotes and support stakeholder RPAS data and information sharing is guided by standards, national RPAS research and development is based on established standards RPAS legislation and regulations align with user requirements with The RPAS governance structure has a well-established network of RPAS data can be shared and accessed by authorized stakeholders Canada is a leader in the use of increasingly capable Remotely Piloted Air in the Transport Canada Notice of Proposed Amendment process Appropriate and tailored technologies are available to meet user Secure, safe and widespread use of RPAS is common in all regions Systems (RPAS) in support of public safety and emergency management. enabled by collaboration, regulations, standards, ongoing research and Minimal training standards exist and evolve in support of RPAS Harsh environmental conditions have minimal impact on RPAS SOPs and related documents are available through a central use of RPAS within a tiered and layered defence strategy Secure, safe and widespread use of RPAS is common in all RPAS data is securely stored, accessed and shared Future State Objectives policies, and best practice based procedures due regard for security, safety and privacy RPAS data can be shared and accessed by RPAS data is securely stored, accessed an Standard Operating Procedures and Standards technical innovation, and public confidence. Governance and Stakeholder Engagement in support of PS and EM operations RPAS research and development is Technology and Counter Measures (CM) counter measure related issues and a full range of capabilities and available to all regions **Legislation and Regulations** practice based SOPs Information Management for personal RPAS requirements operations operations conditions Usage • • • . . . • • Conduct formal and targeted Counter Measure (CM) research, development & testing Establish a committee/group to collect, process & produce procedures and standards public safety (risk and mitigation use Case for Change - What are the risks of the status quo? Why should we make this a priority? Establish training programs and material based on best practices and safe operations New and/or sustainable funding for Limited Canadian market for PS/EM RPAS use (industry responsiveness) RPAS technology offers a very useful set of capabilities that can fill current capability Establish a central brokerage/portal for sharing information between different RPAS RPAS use will further increase public safety, enhance emergency response and help optimize the use of personnel - avoid unnecessary "dull, dirty and dangerous" work PS/EM stakeholders are well positioned to influence research/development of RPAS National Strategy for the Operational Use of Public Safety and Emergency Management governance and program support Balancing operational use with Approval for BVLOS operations Coordinate and provide feedback to the Transport Canada NPA relating to RPAS Present the RPAS Strategic Framework to the Canadian Tri-Services Emergency Establish a RPAS governance: structure to support and coordinate RPAS related Significant scope to reduce costs for complex and large area operations and Resources for sustainable Establish national RPAS standards/ benchmarks for data collection and use Establish a "voice" to communicate RPAS needs/requirements to industry Establish a multi-stakeholder group to build the framework for RPAS use Establish a database/list of endorsed/accredited training providers Strive towards secure, efficient, real-time HD streaming capability RPAS operations Establish a national policy for RPAS and related guidelines Encourage industry to focus R&D on increased flight times Adopt regulations for BVLOS operations (BVLOS) Barriers Support R&D at the university/college level Catalogue current systems and capabilities Standard Operating Procedures and Standards and regulate to avoid misuse/illegal use and informed contributions to the NPA Strategy – How will we get there? 2015 to Establishing and maintaining effective Pace of technical change and ability for regulations to keep pace (timely Governance and Stakeholder Engagement Establishing and maintaining public needs and standards (Stakeholder Technology and Counter Measures (CM) Lack of stakeholder consensus on Challenges (What will make this difficult?) confidence and support users and stakeholders based on best practices Legislation and Regulations security and privacy Information Management **Usage and Familiarity** for PS/EM use process) Training hallenges Ongoing research & development leading to increasingly capable RPAS RPAS use (rotary and fixed wing platforms) is gaining in popularity as a limit the potential of RPAS capabilities (use near airports, BVLOS)RPAS changes, PS/EM requirements/expectations, and security, privacy and Current RPAS technology does not fully meet PS/EM requirements i.e. and Emergency Management operations (to include use in the Critical Highly capable technology exists and is available for Public Safety and Users are committed to deploying safe and secure BVLOS systems in RPAS operations adhere to the established legislative and regulatory framework established by Transport Canada (SFOC Process), NavCan highly capable and affordable technology in support of Public Safety Information sharing and access is limited and influenced by real and The are no formal national standards for RPAS training for users and Current RPAS counter measures are limited and present a very real Use is governed by Transport Canada however current restrictions concerns and requirements and as a result RPAS use is not Unmanned Systems Canada is a recognized voice on RPAS related RPAS use and technology development is not currently guided by Recent operational success with the use of RPAS for investigative collaboratively (albeit informally in many cases) to address RPAS There are few regulations/enforceable limitations governing the RPAS information management and sharing practices are not be Current uses include collision reconstruction, search and rescue, Limited formal governance exists to promote and address RPSA Legislation and regulations struggle to keep pace with technical Real time/near real time data access capabilities are limited but RPAS/Unmanned Air Vehicles (See Transport Canada Notice of Key stakeholders (to include Transport Canada) are working Amendments are pending to the framework for the use of perceived constraints associated with security and privacy **Background Information/Influencers** established standards (technology, data, use, training) There are no national/standardized SOPs for RPAS use sensors, payload, range, 3D awareness, data formats Unmanned Systems Canada and CITIG support support and search and rescue operation Current State monitoring and forensic analysis support Standard Operating Procedures and Standards addressed at a PS/EM community level **Emergency Management functions** Canadian Community Safety Inform Data formats are not standardized appropriate use of personal RPAS Privacy Requirements and Studies ology and Counter Measures (CM) threat to PS/EM RPAS operations nance and Stakeholder Engagement support of PS and EM operations Transport Canada Regulations related issues/opportunities Proposed Amendment) and Industry Canada. **Legislation and Regulations** ation Management support personnel standards solut Training Usage Techn 할

Annex B - Strategic Framework

National Strategy for the Operational Use of Public Safety and Emergency Management Remotely Piloted Air Systems

Canada is a leader in the use of increasingly capable Remotely Piloted Air Systems (RPAS) in support of public safety and emergency management.

Secure, safe and widespread use of RPAS is common in all regions and is enabled by collaboration, regulations, standards, ongoing research and technical innovation, and public confidence.

		se ed
/ e s	Usage and Fimiliarity	Catalogue current systems and capabilities Identify private service providers who are authorized and can deploy RPAS in support of EM and PS operations Engage stakeholders & forums to encourage regulators to act on policy recommendations that support increasingly capable RPAS usage Adopt regulations for BVLOS operations Encourage industry to focus R&D on increased flight times (e.g. consider the size and life of batteries for ease of transport)
Initiatives	Training	Establish training programs and material based on best practices and safe operations for PS & EM use Encourage end users to continue with upgrading training once available through formal and accredited training institutions Establish a database/list of endorsed/accredited training providers
and Ini	Technology and Counter Measures	Strive towards secure, efficient, real-time HD streaming capability Establish a "voice" to communicate RPAS needs/requirements to industry (UAV/RPAS) Support R&D at the university/college level and facilitate a "discussion group" for researchers Establish an RPAS researchers become more aware of and connected with others doing research Conduct formal and targeted Counter Measure (CM) research, development & testing Define the CM problem to help guide research & testing Define the CM problem to help guide research & development efforts
)bjectives a	SOPs and Standards	Establish a committee/ group to collect, process & produce procedures and standards based on best practices Establish an agreement(s) between key RPAS stakeholders for sharing information Establish a competition for RPAS teams/ operators to support SOP/standard development Establish a multistakeholder group to build the framework for RPAS use standardization ldentify resource/funding sources to develop common standards Share available frameworks, tools & updates for comment, feedback & upgrades
Objec	Informatio n Managem ent	Establish a more formal linkage/repr essentation with CITIG re: 700 MHz opportunities Establish national RPAS standards/ benchmarks for data collection and use (report, record, sharing, format, metadata, etc.) Establish a central brokerage/p ortal for sharing information between different RPAS users and stakeholders
Strategic	Legislation and Regulations	Coordinate and provide feedback to the Transport Canada Notice of Proposed Amendment (NPA) relating to RPAS Establish clearly defined requirements for national EM and PS RPAS use (privacy, use, etc.) Establish a central repository for information and templates (SFOCs, applications, training, etc.) (Consider Unmanned Systems Canada and CITIG models) Establish a national policy for Retaining etc.) Consider Unmanned Systems Canada and CITIG models) Establish a national policy for RPAS and related quidelines
Strat	Governance and Stakeholder Engagement	Strategic Framework to the Canadian Tri-Services Emergency Management Committee for support moving forward Apply for funding to build awareness, support & organizational champions Identify a national RPAS coordinator Develop an outreach program to reach key stakeholders Establish an RPAS governance structure to support and coordinate RPAS related activities. Seek initial guidance from the Canadian Tri-Services Emergency Management Committee and explore the CITIG model)

Annex C - Management Table

National Strategy for the Operational Use of Public Safety and Emergency Management Remotely Piloted Air Systems Action Plan Management Table

Vision: Canada is a leader in the use of increasingly capable Remotely Piloted Air Systems (RPAS) in support of public safety and emergency management. Secure, safe and widespread use of RPAS is common in all regions and is enabled by collaboration, regulations, standards, ongoing research and technical innovation, and public confidence.

Strategy Element	Action Plan	Status		Lead	Milestones	Notes
Governance and	Present the RPAS Strategic Framework to the	Draft/Under Review:	\boxtimes	TD 0	T0.0	
Stakeholder Engagement	Canadian Tri-Services Emergency Management	,		TBD	TBD	
	Committee (CTSEMC) for support moving forward	Approved:				
	101 Wald	Deferred/Not Approved:				
Governance and	Establish an RPAS governance structure to	Draft/Under Review:	\boxtimes			
Stakeholder Engagement	support and coordinate RPAS related activities.	•		TBD	TBD	
	(Seek initial guidance from the CTSEMC and	Approved:				
	explore the CITIG model)	Deferred/Not Approved:				
Governance and	Apply for funding to build awareness, support	Draft/Under Review:	\boxtimes	TBD	TBD	
Stakeholder Engagement	& organizational champions	Approved:		IBD	TBD	
		• •				
		Deferred/Not Approved:				
Governance and	Identify a national RPAS coordinator	Draft/Under Review:	\boxtimes			
Stakeholder Engagement		,		TBD	TBD	
		Approved:				
		Deferred/Not Approved:				
Governance and	Develop an outreach program to reach key	Draft/Under Review:	\boxtimes	TBD	TBD	
Stakeholder Engagement	stakeholders	Approved:		IBD	IRD	
Legislation and	Coordinate and provide feedback to the	Deferred/Not Approved:				
Regulations	Transport Canada Notice of Proposed	Draft/Under Review:	\boxtimes	TBD	TBD	
	Amendment (NPA) relating to RPAS	Approved:				
		Deferred/Not Approved:				

National Strategy for the Operational Use of Public Safety and Emergency Management Remotely Piloted Air Systems

Strategy Element	Action Plan	Status		Lead	Milestones	Notes
Legislation and Regulations	Establish clearly defined requirements for national EM and PS RPAS use (privacy, use,	Draft/Under Review:	\boxtimes	TBD	TBD	
	etc.)	Approved:		.22	.55	
		Deferred/Not Approved:				
Legislation and Regulations	Establish a central repository for information and templates (SFOCs, applications, training,	Draft/Under Review:	\boxtimes	TBD	TBD	
Regulations	etc.) Consider Unmanned Systems Canada and	Approved:		100	100	
	CITIG models	Deferred/Not Approved:				
Legislation and Regulations	Establish a national policy for RPAS and related	Draft/Under Review:	\boxtimes	TBD	TBD	
Regulations	guidelines	Approved:		IBU	160	
		Deferred/Not Approved:				
Information	Establish a more formal linkage/representation	Draft/Under Review:	\boxtimes	TBD	TBD	
Management	with CITIG re: 700 MHz opportunities	Approved:		טפו	IBD	
		Deferred/Not Approved:				
Information	Establish national RPAS standards/ benchmarks for data collection and use (report, record, sharing, format, metadata, etc.)	Draft/Under Review:		TDD	TBD	
Management		Approved:		TBD	IBD	
		Deferred/Not Approved:				
Information	Establish a central brokerage/portal for sharing	Draft/Under Review:		TDD		
Management	information between different RPAS users and stakeholders	Approved:		TBD	TBD	
		Deferred/Not Approved:				
Standard Operating	Establish a committee/ group to collect,	Draft/Under Review:				
Procedures and Standards	process & produce procedures and standards based on best practices	Approved:		TBD	TBD	
		Deferred/Not Approved:				
Standard Operating	Establish an agreement(s) between key RPAS	Draft/Under Review:				
Procedures and Standards	stakeholders for sharing information	Approved:		TBD	TBD	
Stallualus		Deferred/Not Approved:				
Standard Operating	Establish a competition for RPAS teams/	Draft/Under Review:				
Procedures and Standards	operators to support SOP/standard development	Approved:		TBD	TBD	
Jeandards	·	Deferred/Not Approved:				
Standard Operating	Establish a multi-stakeholder group to build the	Draft/Under Review:				
Procedures and Standards	framework for RPAS use standardization	•		TBD	TBD	
		Approved:	Ш			

National Strategy for the Operational Use of Public Safety and Emergency Management Remotely Piloted Air Systems

Strategy Element	Action Plan	Status		Lead	Milestones	Notes
		Deferred/Not Approved:				
Standard Operating Procedures and	Identify resource/funding sources to develop common standards	Draft/Under Review:	\boxtimes	TBD	TBD	
Standards		Approved:				
		Deferred/Not Approved:				
Standard Operating Procedures and	Share available frameworks, tools & updates for comment, feedback & upgrades	Draft/Under Review:	\boxtimes	TBD	TBD	
Standards		Approved:				
		Deferred/Not Approved:				
Technology and Counter Measures	Strive towards secure, efficient, real-time HD streaming capability	Draft/Under Review:	\boxtimes	TBD	TBD	
Wicasarcs	Streaming capability	Approved:		100	100	
		Deferred/Not Approved:				
Technology and Counter Measures	Establish a "voice" to communicate needed requirements to industry (UAV/RPAS)	Draft/Under Review:	\boxtimes	TBD	TBD	
Wicasarcs	.,,	Approved:				
		Deferred/Not Approved:				
Technology and Counter	Support R&D at university/college level:	Draft/Under Review:	\boxtimes	TBD	TBD	
Measures	facilitate a "discussion group" for researchers	Approved:		IBD	IBD	
		Deferred/Not Approved:				
Technology and Counter	Become more aware of/connect with others					
Measures	doing research	Draft/Under Review:	\boxtimes	TBD	TBD	
		Approved:				
		Deferred/Not Approved:				
Technology and Counter Measures	Conduct CM development & testing (CSSP support?)	Draft/Under Review:	\boxtimes	TBD	TBD	
		Approved:				
		Deferred/Not Approved:				
Technology and Counter Measures	Define the problem: help to guide research & development	Draft/Under Review:	\boxtimes	TBD	TBD	
		Approved:				
		Deferred/Not Approved:				
Training	Establish training programs and material based on best practices and safe operations for public safety & EM use	Draft/Under Review:	\boxtimes	TBD	TBD	
		Approved:				
		Deferred/Not Approved:				

National Strategy for the Operational Use of Public Safety and Emergency Management Remotely Piloted Air Systems

Strategy Element	Action Plan	Status		Lead	Milestones	Notes
Training	Encourage end users to continue with upgrading training once available through	Draft/Under Review:	\boxtimes	TBD	TBD	
	formal and accredited training institutions	Approved:				
		Deferred/Not Approved:				
Training	Establish a database/list of endorsed/accredited training providers	Draft/Under Review:	\boxtimes	TBD	TBD	
		Approved:				
		Deferred/Not Approved:				
Usage and Familiarity	Engage stakeholders & forums to push (work with) regulators to act on policy	Draft/Under Review:	\boxtimes	TBD	TBD	
	recommendations	Approved:				
		Deferred/Not Approved:				
Usage and Familiarity	Adopt regulations for BVLOS operations	Draft/Under Review:	\boxtimes	TBD	TBD	
		Approved:				
		Deferred/Not Approved:				
Usage and Familiarity	Encourage industry to consider the size of	Draft/Under Review:	\boxtimes	TBD	TBD	
	batteries for ease of transport	Approved:		טפו	עסו	
		Deferred/Not Approved:				

Annex D - Definitions, Acronyms and References

RPAS Related Definitions

Control Station – the facilities and/or equipment remote from the remotely piloted aircraft from which the aircraft is controlled and/or monitored.

First Person View Device – a device that generates and transmits a streaming video image to a ground station display or monitor, giving the RPAS pilot who is viewing this video, the illusion of actually flying the RPAS from an onboard pilot perspective.

Fly-away – an interruption or loss of the command and control link where the pilot is unable to affect control of the aircraft and the aircraft is no longer following its preprogrammed procedures; resulting in the RPAS not operating in a predictable or planned manner.

Lost Link – the loss of command and control link contact with the RPAS such that the pilot can no longer manage the aircraft's flight.

Payload – all elements of the aircraft that are not necessary for flight but are carried for the purpose of fulfilling specific mission objectives. This may include sub-systems such as intelligence and surveillance assets, communication relay equipment, sensors, cargo and cameras.

Sense and Avoid – the capability to see, sense or detect, conflicting traffic or other hazards and take appropriate action.

Visual Line of Sight (VLOS) – unaided (corrective lenses and/or sunglasses exempted) visual contact with the aircraft sufficient to be able to maintain operational control of the aircraft, know its location, and be able to scan the airspace in which it is operating to decisively see and avoid other air traffic or objects.

Communications Interoperability Related Definitions

Operability - The ability of emergency personnel to establish and sustain communications in support of mission operations (CISC January 2011)

Interoperability - The ability of emergency personnel to communicate between jurisdictions, disciplines, frequency bands, and levels of government, as needed and as authorized (CISC January 2011). System operability is required for system interoperability.

Continuity of Communications - The ability of emergency response agencies to maintain communications in the event of damage to, or destruction of, the primary infrastructure (CISC January 2011)

Tactical Interoperable Communications - The rapid provision of on-scene, incident based, mission critical voice and data communications among all first-responder agencies (EMS, fire and law enforcement), as appropriate for the incident, and in support of the incident command system

in place (SAFECOM)

Inter-disciplinary - Involving emergency response providers from different disciplines (e.g., police, fire, EMS)

Inter-jurisdiction - Involving emergency response providers from different jurisdictions (e.g., across municipalities, regional boundaries, provincial boundaries)

Emergency Communications - Means and methods for transmitting and receiving information necessary for successful incident management, when needed and as authorized

RPAS Related Acronyms

ATC Air Traffic Control

BVLOS Beyond Visual Line of Sight CARs Canadian Aviation Regulations

FPV First Person View

GPS Global Positioning System

ICAO International Civil Aviation Organization

KM Kilometre

MAAC Model Aeronautics Association of Canada

MTOW Maximum Take-off Weight

NM Nautical Mile

NPA Notice of Proposed Amendment

RPA Remotely Piloted Aircraft

RPAS Remotely Piloted Aircraft System
SFOC Special Flight Operations Certificate

UA Unmanned Aircraft

UAS Unmanned Aircraft System
UAV Unmanned Air Vehicle
VLOS Visual Line-of-Sight

References

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Unmanned Systems Canada (USC): Canadian Civil UAS Study

Privacy Commissioner:

https://www.priv.gc.ca/information/research-recherche/2013/drones_201303_e.pdf Drones in Canada - Will the proliferation of domestic drone use in Canada raise new concerns for privacy? Report prepared by the Research Group of the Office of the Privacy Commission of Canada March 2013

United Nations:

https://docs.unocha.org/sites/dms/Documents/Unmanned%20Aerial%20Vehicles%20in%20Humanitarian%20Response%20OCHA%20July%202014.pdf